

Government of Andorra

Independent Assurance Report on the
Eligible Expenditures included in the
Allocation Report of Client

INDEPENDENT ASSURANCE REPORT ON THE ELIGIBLE EXPENDITURES INCLUDED IN THE ALLOCATION REPORT OF CLIENT

To the Government of Andorra,

We have been engaged by Government of Andorra (hereinafter, "Client") to perform a limited assurance engagement in relation to the eligible expenditures included in the "Allocation Table" section 4 "Description of the portfolio" of the Inaugural Sustainability Bond Report 2022 (hereinafter, "Report") issued by Client prepared in accordance with the criteria described in the Green, Social and Sustainability Bond Framework (hereinafter "GSSBF") defined by Client in April 2021 in accordance with the Green Bond Principles 2018 (GBP) and the Social Bond Principles 2020 (SBP). These eligible expenditures have been selected from those proposed by Client according to the Second-party opinion letters issued by Vigeo Eiris in April, 2021 available in its website <https://www.finances.ad/emissions-de-deute-public> with the green, social and sustainability bond issued in order to comply with the Green Bond Principles (GBP).

Our work was limited solely to verification of the content of the "Allocation Table" section 4 "Description of the portfolio" of the Report above mentioned, in which Client has included selected eligible expenditures to comply with the current and projected objectives of the Action Plan for the period 2020-2023.

Responsibilities of Government of Andorra Management

The preparation and contents of the Report are the responsibility of the Client in accordance with the criteria established by the Government, and the definition of these criteria according to the GSSBF of Client. It is also responsible for the selection and presentation of the eligible expenditures of the Report from those proposed by the Second-party opinion letters associated with the green, social and sustainability bond issued.

This responsibility includes defining, adapting and maintaining the management and internal control required to ensure that the eligible expenditure included in the Report are free from any material misstatement due to fraud or error.

Our Independence and Quality Control

We have complied with the independence and other ethical requirements of the Code of Ethics for Professional Accountants issued by the International Ethics Standards Board for Accountants (IESBA), which is based on fundamental principles of integrity, objectivity, professional competence and due care, confidentiality and professional behavior.

Our firm applies International Standard on Quality Control 1 (ISQC 1) and, accordingly, maintains a comprehensive system of quality control including documented policies and procedures regarding compliance with ethical requirements, professional standards and applicable legal and regulatory requirements.

Our engagement team consisted of professionals who are experts in reviews of non-financial information and, specifically, in information about economic, social and environmental performance.

Our Responsibility

Our responsibility is to issue a limited assurance report based on the procedures applied in our review. We conducted a limited assurance engagement in accordance with the International Standard on Assurance Engagement 3000, Assurance Engagements other than Audits or Reviews of Historical Financial Information, issued by the International Auditing and Assurance Standard Board (IAASB) of the International Federation of Accountants (IFAC).

The procedures performed in a limited assurance engagement vary in nature and timing from and are less in extent than for a reasonable assurance engagement and, consequently, the level of assurance provided is also substantially lower.

Our work consisted in requesting information from the Government of Andorra and the various units of it that participated in the preparation of the Report and carrying out the following analytical procedures and sample-based review tests:

- Understanding of the process used to compile the data presented in the Report through meetings with relevant management and personnel involved in providing information for the Report.
- Inquiries of management personnel in relation to the existence of interpretations regarding the description and/or calculation of eligibility expenditures and verify that they are consistent with the disclosures (or information reported) contained in the “Allocation Table” section 4 “Description of the portfolio” of the Report.

- Review that the eligible expenditures included in the “Allocation Table” section 4 “Description of the portfolio” of the Report are consistent with the eligibility criteria defined by Client in the GSSBF.
- Review of the quantitative data included in the “Allocation Table” section 4 “Description of the portfolio” of the Report regarding the reliability of the information, by using analytical procedures and review and recalculation testing based on sampling from the total amount of expenditures included in the portfolio. Verify that this information has been appropriately compiled from the data provided by Ministerial information sources of Client.
- Obtainment of a representation letter from the Management of Client.

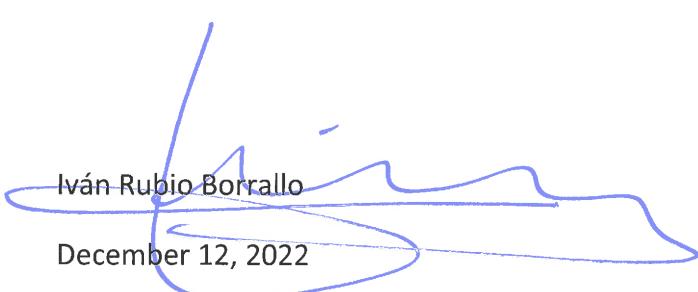
Conclusion

Based on the procedures performed and the evidence obtained, no matter has come to our attention that causes us to believe that the “Allocation Table” section 4 “Description of the portfolio” of the Report was not prepared, in all material respects, in accordance with the eligibility criteria defined by Client in the GSSBF.

Use and Distribution

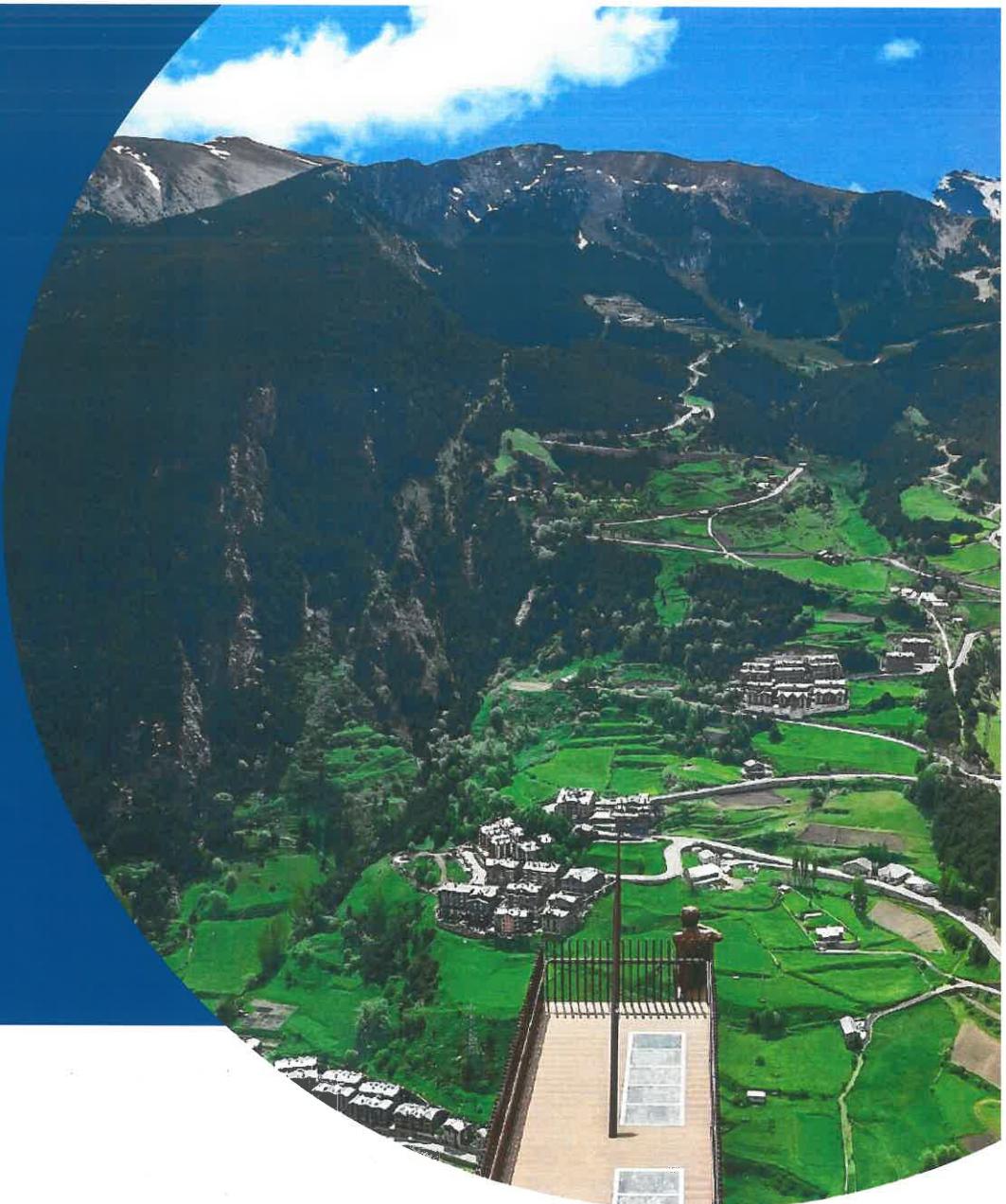
The Report is prepared by Client in order to satisfy the requirements (or statements or the content) of the GSSBF. As a result, the Report may not be suitable for another purpose. Accordingly, this independent assurance report may be published together with the Report and may not be distributed or furnished to third parties separately or used for any other purpose without the express consent in writing of Deloitte Andorra Auditors i Assessors, SLU.

DELOITTE ANDORRA AUDITORS I ASSESSORS, SLU



Iván Rubio-Borrallo

December 12, 2022



Inaugural Sustainability Bond Report

2022



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Govern d'Andorra

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1. Editorial



Minister Jover.
Eric Jover
Minister of Finances
and Spokesperson

we have supported the extension of renewable energy and the diversification of energy sources reducing polluting emissions. In the private sphere, direct aid has been granted to rehabilitate buildings to make them more sustainable (Renova program) or to promote electric vehicles (Ergega program).

After a successful and encouraging first issuance, I am now happy to present the first combined allocation and impact reports of our sustainability bonds to meet the highest standards of transparency and inform the investor community by providing detailed insights on the methodology and data used.

The multi-layer post-global pandemic crisis aggravated by the war in Ukraine, inflation rising worldwide and the subsequent problems related to the energy supply make the choice for sustainable finance a top priority for Governments across the board. In this deteriorating context, making sure that nobody in our societies is left behind and prioritising qualitative investments to foster the two-sided green and digital transitions that help to build a more resilient and sustainable future for next generations has become a must. In order to support the enhancement of this market and to ensure investor confidence, it is of the utmost important to provide clear and transparent information on the projects funded in the budget as well as on their potential impact in people's life and the environment. Thus, this first Sustainability Bond Report is fully in line with these efforts and underlines Andorra's commitment to develop sustainable finance both at home and globally.

We believe that sustainability is a crosscutting challenge and hence we have devoted our investment efforts to achieve a more sustainable environment in which the relationship between available resources, population and economic activity will not compromise the equilibrium of future generations.

To foster social cohesion we have made a clear movement to put the citizen at the very heart of our social policies and we have promoted projects to face the current sociodemographic challenges: aging population, support to children and youngsters and disabilities. In a nutshell: We are developing a holistic Health system matching the challenges of today's world.

2. Key figures

Issuer	Principality of Andorra
Issue type	Senior Unsecured
Nominal Amount	EUR 0.5 bn
Settlement Date	6 May 2021
Maturity Date	6 May 2031
Coupon	Fixed, Annual, Act/Act
Listing	EMTN/Luxembourg
Use of Proceeds	Eligible project under the Principality of Andorra's Sustainability Bond Framework
Second Opinion	Vigeo Eiris
ISIN	X52339399946
Bookrunners	Citi, Credit Agricole CIB and Santander

3. Overview of Andorra's Sustainability Bond Framework

Andorra's Sustainability Bond Framework aligns with the 2021 edition of the Sustainability Bond Guidelines ("SBC") and follows its four core components:

1. Use of Proceeds

The Ministry of Finance of Andorra is willing to make itself accountable through this document for the allocation of the use of proceeds raised to (refinance) eligible, green and social expenditures between budget years 2018-2021, identified in accordance with our Sustainability Bond Framework published in 2021. The proposed allocation framework has been verified by independent auditors in line with the market best-practices in this field.

Finally, I would like to express my gratitude to all the actors involved in producing this first report on Andorra's Sustainability Bond and hope you will find this reading useful to get valuable insights on our country and its public spending policy.

2. Process for Project Evaluation and Selection

The Eligible Green and Social Expenditures are distributed across 12 categories (seven Green and five Social) described in section 4. Any expenditure related to the following activities are excluded:

- Alcohol, tobacco, gaming
- Arment and defense sector
- Deforestation, degradation of forest
- Fossil fuel production and power generation
- Palm oil industries
- Nuclear Power

3. Management of Proceeds

The Sustainability Bond Report is available on the Government of Andorra's website.



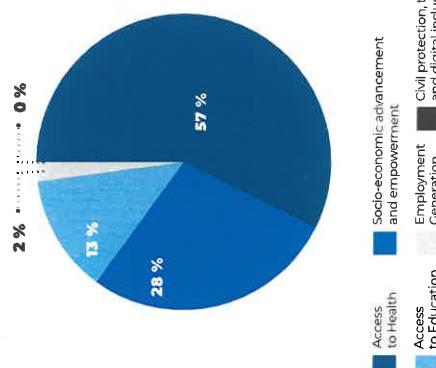
Eligible Expenditures might be from: the three years preceding the issue, the year of the issue and future voted expenditures (up to one year after the issue). The Steering Committee monitors the allocation and tracking process on an annual basis. In case some Eligible Expenditures no longer comply with the Use of Proceeds, the Steering Committee reallocates the proceeds on a best effort basis.

4. Reporting

The Government of Andorra is committed to providing investors with an annual Sustainability Bond Report until full allocation of the proceeds, including information on:

- the allocation of proceeds towards Eligible amount issued categories breakdown, emblematic projects description.
- where feasible, information on the environmental and/or social impact of those expenditures ("Impact Reporting").

4. Description of the portfolio



Allocation Table

Distribution of proceeds between 2018 and 2021:

	2018	2019	2020	2021	Total	%
Social	€100 435 304	€102 462 194	€122 417 280	€103 783 893	€429 098 670	86%
Green	€18 552 721	€17 627 076	€17 680 652	€17 040 880	€70 901 330	14%
Total	€118 988 024	€120 089 271	€140 097 932	€120 824 773	€500 000 000	100%

Funding has been fairly stable during the four-year period, revolving around an average of €125 M a year.

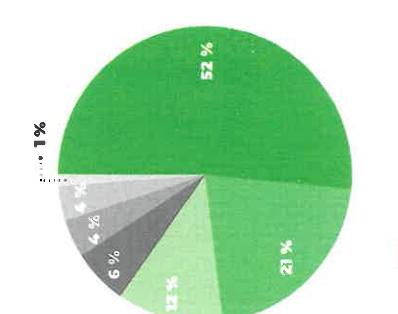
Allocation table, with most important budgetary programs:

	2018	2019	2020	2021	Total	%	% in macro category	Most important budgetary programs
Social								
Access to Health	€587 M	€597 M	€742 M	€552 M	€2458 M	49%	57%	- Financing of CASS*
Socio-economic advancement and empowerment	€275 M	€276 M	€311 M	€325 M	€1188 M	24%	28%	- Financing of SAs*
Access to Education	€25 M	€137 M	€147 M	€146 M	€555 M	11%	13%	- Support to sports organisations
Employment generation	€16 M	€14 M	€24 M	€35 M	€88 M	2%	2%	- Specialised education
Civil protection, territorial and digital inclusion	€01 M	€01 M	€00 M	€00 M	€02 M	0%	0%	- Job creation for people with disabilities
Circular economy	€91 M	€92 M	€93 M	€89 M	€365 M	7%	52%	- E-services for vulnerable populations
Sustainable water, waste and wastewater management	€39 M	€40 M	€38 M	€35 M	€152 M	3%	21%	- Data management and environmental parameters
Sustainable management of living natural resources, land use and biodiversity protection	€31 M	€19 M	€21 M	€13 M	€84 M	2%	12%	- Treatment of rivers and streams of the environment
Energy efficiency	€08 M	€10 M	€10 M	€15 M	€43 M	1%	6%	- Protection and conservation of the environment
Adaptation	€07 M	€08 M	€07 M	€08 M	€30 M	1%	4%	- Energy and Climate Change
Low carbon transportation	€08 M	€04 M	€06 M	€09 M	€27 M	1%	4%	- Energy and Climate Change
Renewable energy	€02 M	€03 M	€02 M	€02 M	€09 M	0%	1%	- Data management and environmental parameters
Total	€119 M	€120 M	€140 M	€121 M	€560 M	100%	85%	- Low carbon transportation

As indicated, different categories may concern common budgetary programs, e.g. the program "Energy and Climate Change" falls under the Green categories. It is worth noting that the top 3 categories of both Social and Green macro categories represent a very significant proportion of their allocated proceeds: respectively 98% for Social and 85% for Green.

*CASS: Caixa Andorrana Seguretat Social - SAs: Servei Andorrà d'Atenció Sanitària
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Green portfolio breakdown by category



5. Impact report focusing on the top categories



SOCIAL

Access to Health



The general policy of this first impact report is to focus on the most funded Social and Green categories. Instead of trying to compile the full range of impacts, it aims at prioritising the analysis on available data related to the most significant programs. Further analysis will focus on the top 3 Social categories (98% of Social portfolio) and the top 3 Green categories (85% of Green portfolio). Nonetheless, one should bear in mind that there are emblematic projects funded among the six minority categories not reported, for instance:



Energy efficiency. The "Renova" program (total expenditure: €5.7 M) aims at promoting the refurbishment of existing buildings to improve their energy efficiency and promote the implementation of renewable energies in those buildings.



Low carbon transportation. The "Engiga 2021" plan (total expenditure: €2.8 M) refers to the financing of electric vehicles by the Andorran Government. €750 000 have been released to finance 115 vehicles (subsidising as much as 35% of the purchase price).

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SOCIAL

Socio-economic advancement and empowerment



SOCIAL
Employment generation. Professional insertion of people with disabilities into the labour market.

Civil protection, territorial and digital inclusion. Programs to enable increased access to digital administration and e-services for vulnerable populations; digital alphabetisation programs, online health assistance for elderly or dependent people facing difficulties to access the healthcare facilities.

GREEN

Energy efficiency. Improvement of energy efficiency in both public and private sectors leading to energy savings.

Adaptation. Improvement of resilience and adaptive capacities with the goal of facing climate change consequences.

Low carbon transportation. Subsidies to support the development of low carbon public and individual transportation means such as electric, hybrid or biofuel vehicles.

Renewable energy. Production, acquisition, operation, distribution and transmission of renewable energy such as: solar photovoltaic, concentrated solar power, wind power, hydropower, bioenergy, and geothermal.

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SOCIAL

Access to Education



Sustainable water, waste and wastewater management



GREEN Circular Economy



Sustainable management of living natural resources, land use and biodiversity protection



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6. Case studies

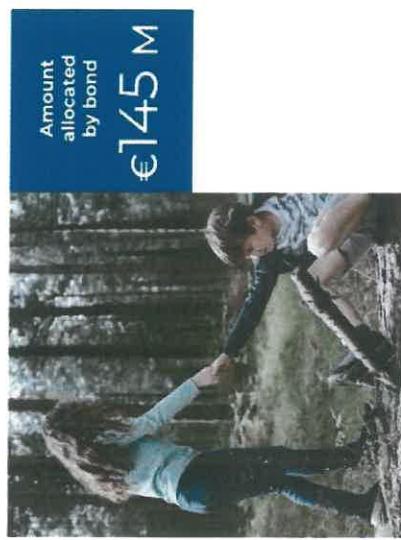
CASS: Caixa Andorrana Seguretat Social



SOCIAL

PNR: Pla nacional de residus

A plan to foster circular economy



The CASS is the body in charge of the administrative, financial and technical management of the Andorran social security system. Following article 30 of the Andorran Constitution, its objective is to guarantee the protection, in its contributory and non-contributory modalities, of insured people, directly or indirectly, by means of the appropriate benefits.

Amount allocated by bond
€145 M

SAAS: Servei Andorrà d'Atenció Sanitària

SERVEI ANDORRA
D'ATENCIÓ SANITÀRIA



The bond contributes to the financing of the SAAS. Created in 1986, the SAAS assumes the management and administration of all public resources - human, material and financial - dedicated to health care. It mainly aims to:

- Promote the most efficient use of all available resources to improve the level of health of the population of Andorra.
- Provide individual or collective health services for the entire population residing or passing through Andorra.
- Establish the appropriate organisation to facilitate health care that includes preventive, curative and rehabilitative aspects, in a coordinated manner between the different levels of care.
- Integrate all public health resources into a single administrative and functional body.
- Guarantee the quality of healthcare providing and control expenditures.

Amount allocated by bond
€84 M

PNR: Pla nacional de residus

A plan to foster circular economy



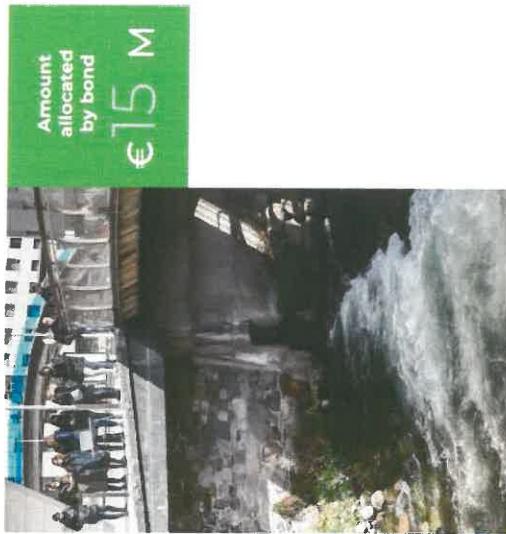
The Waste Management Plan is designed to encourage reuse (through non-profit associations), promote selective collection (in particular for textiles and organic matter), and optimise the waste management model. It consists of 5 programs. Here are the highlights developed during 2021:

- WASTE PREVENTION PROGRAM, in order to reduce the amount of waste generated and minimize the harm to nature or health of any type of waste.
- REUSE AND RECYCLING PROGRAM, in order to promote preparation for reuse and continue to promote selective collection.

Amount allocated by bond
€37 M

Pla de sanejament de les aigües

Based on four sanitation systems



The Sanitation Plan of the Principality of Andorra divides the country into four main sanitation systems. Four general collectors collect all the raw water from the communal networks with, at the end of each collector, a wastewater plant called Estació depuradora d'aigües residuals (EDAR). One major sanitation system is the South system: approximately 20.4 km of general collector gathering wastewater from Encamp to Sant Julià de Lòria, passing through Escaldes-Engordany, and Andorra la Vella.

Amount allocated by bond
€15 M

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7. Disclaimer

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The Govern d'Andorra has collaborated with UTOPIES, a pioneering sustainability advisory firm created in 1993, to build the methodologies and to format this Sustainability Bond Report.

The impact data calculation has required data collection from several Ministries (Education, Sport, Environment, etc.). Impact data is given on a yearly basis (e.g. number of scholarships granted each year), and is computed as an average from 2018-2021 data. When data of some years are missing, an estimate is realized using data from available years.

Please find below the top budgetary programs and expenses, representing at least 80% of the proceeds of each top Social and Green category:

Circular Economy			
	Top budgetary programs	Top expenses	
Data management and environmental parameters	€37 M	100%	
Circular economy	€37 M	100%	
Sustainable water, waste and wastewater management			
Data management and environmental parameters	€15 M	96%	
Others	€1 M	4%	
Water	€15 M	96%	
Others	€1 M	4%	
Socio-economic advancement and empowerment			
Socio-health field	€51 M	43%	
Primary care	€31 M	26%	
Support to sports organisations	€15 M	13%	
Others	€22 M	9%	
Top expenses	€43 M	36%	
Promotion of personal autonomy	€31 M	26%	
Personal and familial care	€15 M	13%	
Federations and clubs	€9 M	8%	
private foundation Nostra Senyora de Meritxell	€21 M	18%	
Others	€1 M	1%	
Top expenses	€4 M	44%	
Treatment of rivers and streams	€43 M	36%	
Protection and conservation of the environment	€1 M	1%	
Others	€1 M	1%	
Top expenses	€4 M	44%	
Protection of streams and rivers	€3 M	40%	
"Cos de Banderes" environmental body	€1 M	1%	
Others	€1 M	1%	
Top expenses	€4 M	44%	
Specialised education	€15 M	28%	
School infrastructures	€13 M	24%	
Education	€11 M	20%	
Grants and assistance to students	€11 M	19%	
Others	€5 M	9%	
Top expenses	€14 M	26%	
Meritxell school	€11 M	19%	
School transport	€9 M	17%	
Study aids	€7 M	13%	
School center of Andorra la Vella	€5 M	9%	
School centers (territorial planning)	€5 M	15%	
Others	€5 M	15%	

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